Hungary’s Mafia State Fights for Impunity

By Bálint Magyar and Bálint Madlovics

BUDAPEST – Hungary has become a post-communist mafia state. It is led not by a party but by Prime Minister Viktor Orbán’s political-economic clan, which treats society as its private domain while formally maintaining a democratic façade. The Hungarian state’s actions are not impersonal but rather discretionary, aimed at taking down the clan’s opponents and redistributing wealth and assets to loyalists. Orbán uses the bloodless means of bureaucratic coercion, yet still acts illegally: corruption and politically selective law enforcement are central to his system.

The mafia-like character of the Orbán’s regime explains his behavior. A criminal organization, whether private or public, has three crucial needs: sources of money, the ability to launder it, and impunity for its members. The last requires neutralizing law enforcement, which Orbán is finding much harder to do at the European Union level than at home.

Over the past decade, Hungary’s mafia state has mastered the first two imperatives – looting and laundering money. The Orbán clan’s oligarchs receive around 90% of their total revenue from EU-funded public procurement projects. According to the Corruption Research Center Budapest, the contracts for these projects are 1.7-10 times overpriced – which points to noncompetitive bidding processes and high corruption risk.

Autocratic regimes elsewhere provide additional funding. This includes a €10 billion ($11.2 billion) loan from Russia to finance the replacement of the nuclear power plant in Paks, $3 billion from China to build a high-speed rail link, and cooperation in military industry with Turkey. Each of these deals, ultimately paid for by Hungarian taxpayers, adds to the balance sheet of Orbán and his oligarchs. The corrupt deals also make Orbán a blackmailable vassal of Eastern autocrats, and thus a Trojan horse capable of undermining further EU integration and thwarting Europe’s global political ambitions.

Because Orbán’s cronies are involved in legal businesses like construction and media, they can launder illegally gained public funds simply by paying themselves huge dividends. Orbán’s father, his son-in-law, and his economic front man Lőrinc Mészáros – a former gas fitter who has become Hungary’s richest man within a matter of years from public procurement projects – received a combined $170 million in dividends in 2018 alone.

The need for impunity, meanwhile, explains Orbán’s anti-EU stance. The mafia state has already ensured its domestic impunity by taking over the police, prosecutor’s office, and Constitutional Court, none of which will now authorize investigations into the Orbán clan’s power and wealth. But the Hungarian regime needs international impunity as well. This is why Orbán has launched a “national freedom fight,” opposes Hungary’s accession to the European Public Prosecutor’s Office, and complains of an “infringement of sovereignty” whenever outsiders raise issues of corruption. His nationalist stance is nothing more than a fig leaf for a criminal organization’s naked demand for impunity: to be left alone to steal from Western taxpayers, free of EU supervision.

Orbán has tried to secure impunity by exploiting one of the EU’s structural flaws: member states’ right to exercise national vetoes over the bloc’s decision-making. One can see a parallel between today’s EU and seventeenth- and eighteenth-century Poland, where the
nobility’s free veto (*liberum veto*) led twice to the mutilation – and eventually to the division among neighboring powers – of what was then Europe’s largest empire. Orbán hopes that forming blackmail alliances with other autocratically minded EU governments will stop further European integration and ward off any possible EU attacks on his mafia state.

Orbán initially tried to create such an alliance with the three other Visegrád countries. Yet this proved unsuccessful. Slovakia recently elected a liberal, pro-EU president, while the Czech Republic has experienced mass demonstrations against far lower levels of corruption than in Hungary. Finally, although Poland’s *de facto* leader Jarosław Kaczyński shares Orbán’s autocratic and anti-EU tendencies, he is motivated by ideology, not wealth. Unlike Orbán, Kaczyński is not building a political-economic clan to rob his own country.

Having failed to form a Central European blackmail alliance, Orbán instead turned to other populist forces across the EU. The “Europe of nations” initiative provided an ideal vehicle for linking the nationalism of West European populists and the Hungarian mafia state’s need for impunity. Orbán tried to boost his standing among these forces by exploiting the EU’s migration crisis, and, more generally, by aligning his interests with those of his autocratic paymasters in the East.

But this populist alliance has also failed to take off, as the results of last month’s European Parliament election showed. Throughout Europe, liberal and green parties gained ground, and populists could not break through.

The EU’s only mafia state is ever more unscrupulous in using coercion at home, helping Orbán’s ruling coalition to secure 52% of the national vote in the European Parliament election. But internationally, the Hungarian regime now has little room left for maneuver. EU citizens have realized that only through further integration can the Union grow from a mere economic power into a global political actor on a par with the United States and China. Moreover, the EU is taking steps to combat corruption within member states by trying to link its funding to rule-of-law criteria.

Orbán’s anti-EU stance does not reflect a different vision of Europe. Rather, it stems from his need to insulate himself and his clan from law enforcement. He acts as a criminal—and should be dealt with as such.